Rother District Council

Report to: Cabinet

Date: 25 July 2022

Title: Revenue Budget and Capital Programme Monitoring draft

2021/22 out turn

Report of: Antony Baden – Chief Finance Officer

Cabinet Member: Councillor Jeeawon

Ward(s): All

Purpose of Report: To note the draft financial out turn for 2021/22 based on

expenditure and income to the 31 March 2022.

Decision Type: Non-Key

Officer

Recommendation(s): It be **RESOLVED**: That the report be noted.

Introduction

1. This report updates Members on the Council's finances as at 31 March 2022. The Revenue Budget and Capital Programme positions are summarised in Appendices A and B, respectively. The impact of the forecast on the Council's reserves is summarised in Appendix C. The report also includes a brief update on the Collection Fund performance. Members will note that all numbers in this report are subject to external audit and potential change.

2. There has been one reportable virement since the last financial update to Members. Car Parking fees paid by card attract a commission charge from the card provider. The budget of £5,000 was held by the Resources department but this should be charged to the Housing & Community Services department as they receive the income.

Revenue Budget

3. The Revenue Budget draft out turn as of 31 March 2022 indicates a surplus of £1.256m against the approved budget drawdown from reserves of £2.7m. This represents an improvement of £1.128m since the Quarter 3 forecast. The position is summarised in Appendix A and material variances that have been identified since the last forecast are explained in paragraphs 4 to 12.

Corporate Core – Surplus £47,000

4. The draft out turn position has improved by £71,000 since the Quarter 3 forecast due to a further underspend in Election expenses (£53,000) and reduction in the running costs of Administrative offices.

Environmental Services – Surplus £158,000

5. The draft underspend shows an increase of £58,000 since the last forecast as a result of salary savings from staff who were redeployed to work on Covid safety work, which was funded by grants.

Strategy and Planning - Deficit £463,000

6. The forecast deficit has decreased by £214,000 since Quarter 3 mainly due to a £56,000 reduction in the cost of appeals and an underspend of £111,000 on the Local Development Framework costs, which have been delayed until 2022/23. Also, additional income of £52,000 was generated in relation to the administration of Developer receipts and Government grants.

Acquisitions, Transformation and Regeneration – Surplus £65,000

7. There have been no significant changes since the last forecast.

Housing, Community and Neighbourhood Services – Surplus £564,000

- 8. The draft out turn shows a major improvement of £532,000 since the Quarter 3 forecast. The main reasons are outlined below:
 - a. Additional Car Parking income £65,000.
 - b. Refund of business rates on public conveniences £15,000.
 - c. Underspend on leisure facilities operated by Freedom Leisure due to the receipt of the National Leisure Relief Fund grant £185,000.
 - d. Additional income from filming and savings on utilities at Camber and Bexhill beaches £50,000.
 - e. Various savings on Grounds Maintenance & repairs in Parks-£94,000.
 - f. Additional income from garden and bulky waste collections £88,000.
 - g. Other smaller favourable variances £35,000.

Resources – Deficit £292,000

9. The deficit reported in the last quarter has reduced by £64,000 due to the receipt of a central government grant in respect of council tax discounts for family annexes.

Net Financing Costs – Surplus £820,000

10. There have been no significant changes since the last forecast.

Financial Stability Programme (FSP) - Deficit £436,000

11. There have been no significant changes since the last forecast. The savings identified relate mainly to staff costs recharged to capital programme schemes.

Income - Surplus £793,000

12. Further central government grants of £132,000 have been received since the last forecast, the largest of which was £97,000 in relation to Homelessness Prevention. The Council also received other smaller grants to help offset the

cost of administering COVID-19 grant payments to businesses and individuals.

Capital Programme

- 13. The Capital Programme draft out turn as at 31 March 2022 is £12.3m, which is £66.2m lower than the revised budget and £3m lower than the Quarter 3 forecast. The main variances are outlined in paragraph 16 and the overall position is summarised in Appendix B.
- 14. Main variances between the revised budget and draft out turn are as follows:
 - a. Barnhorn Road development (£3.2m) the scheme has been delayed due to extensive design work being carried out in conjunction with key third parties. Project costs are now being reviewed, including inflationary pressures, to assess options on the next steps.
 - b. Blackfriars Housing (Infrastructure) development (£8.1m) the scheme experienced some delays in 2021/22 but is still progressing.
 - c. Temporary Accommodation purchases (£6.3m) the pandemic restricted the Council's ability to identify suitable property purchases, but this situation has already, improved in 2022/23.
 - d. Mount View Street Development (£2.5m) costs were not as high as originally anticipated but the intention remains that the Sussex NHS Partnership Trust will exercise their option to purchase a portion of the land for the development of a new mental health hospital. This will create a capital receipt for the Council, which will offset these costs.
 - e. Housing Company (£25.0m) it is anticipated that the Council will significantly increase its borrowing to the Housing Company once the Blackfriars Infrastructure development has been completed in 2022/23.
 - f. Site redevelopment in Beeching Road/Wainwright Road (£15m) Cabinet approved this sum to be added to the capital programme on 7 February 2022 for the site redevelopment. Cash flow timings cannot be determined at this stage, but they will be reported to Members through the quarterly monitoring updates.
- 15. Where schemes are forecast to underspend, it is still expected that they will be completed in future years. A revised programme was approved by Cabinet on 7 February 2022 as part of the Council's Capital Strategy and future cashflows will continue to be monitored and reported until scheme completion.

Impact of the revenue and capital draft out turn on Reserves

16. The impact on reserves is a total draft drawdown of £2.121m against the planned use of £3.319m, which means the Council has used £1.198m less from its reserves to fund the revenue budget and some capital schemes.

Collection Fund

17. The council tax collection rate at the end of Quarter 4 was 98.01% of the collectable debit and 100.98% of the budgeted yield. Both figures are higher than the corresponding figures for 2020/21 by 1.25% and 4.38% respectively. In the case of the budgeted yield, the Council budgeted for a collection rate of 98.3% therefore whilst it did not collect every single penny of council tax owed, it did exceed its target. Collection performance is shown below:

Equivalent Period

| | 2021/2022 | 2020/2021 |
|----------------|----------------|----------------|
| | £82,171,920.61 | £77,503,276.12 |
| £80,533,203.68 | | £74,985,119.05 |
| | 98.01% | 96.75% |

| £79,751,694.59 | £77,625,639.38 |
|----------------|----------------|
| 100.98% | 96.60% |

Income Received
Income Received as a % of collectable debit

Budgeted yield (at 98.3% collection)
Income Received as a % of budgeted yield

18. The business rates collection rate at the end of Quarter 4 was 96.99% of the collectable debit, which is 2.98% higher than the corresponding figure in 2020/21. The improvement is possibly as a result of the lifting of lockdown restrictions. Collection performance is shown below.

| | 2021/2022 | Equivalent Period 2020/2021 |
|---|----------------|--------------------------------|
| Collectable debit | £13,511,807.25 | £8,220,438.35 |
| Income Received | £13,105,659.63 | £7,727,892.59 |
| Income Received as a % of collectable debit | 96.99% | 94.01% |
| | | |
| Amount outstanding for year | £406,147.62 | £492,545.76 |

Conclusion

- 19. The draft revenue out turn for 2021/22 shows an overall deficit of £1.444m, which is £1.256m lower than the approved planned use of reserves. However, whilst this is clearly a positive outcome for the Council, budget pressures are expected to continue into 2022/23 and budget monitoring will play a crucial role in helping the Council achieve its Financial Stability objective laid out in the Corporate Plan.
- 20. The draft Capital Programme out turn indicates an underspend of £66.156m against the revised budget. However, this is largely due to the pace of the programme continuing to be slowed by the impact of the pandemic. Any scheme slippage will be carried forward into 2022/23 but will also be subject to review by the Finance department and Heads of Service.

| Other Implications | Applies? | Other Implications | Applies? |
|--------------------|----------|--------------------------|----------|
| Human Rights | No | Equalities and Diversity | No |
| Crime and Disorder | No | External Consultation | No |
| Environmental | No | Access to Information | No |
| Risk Management | No | Exempt from publication | No |

| Chief Executive | cutive Malcolm Johnston | | | |
|--------------------|-------------------------|----------------------------|--|--|
| Report Contact | Antony Baden | | | |
| Officer: | | | | |
| e-mail address: | Antony.Bader | n@rother.gov.uk | | |
| Appendices: | Appendix A | Revenue Budget Forecast | | |
| | Appendix B | Capital Programme Forecast | | |
| | Appendix C | Impact on Reserves | | |
| Relevant Previous | None. | | | |
| Minutes: | | | | |
| Background Papers: | None. | | | |
| Reference | None. | | | |
| Documents: | | | | |

Appendix A

Revenue Budget 2021/22 Draft Out Turn as at 31 March 2022

| | | Draft | Original | Revised | | 2021/22 | Change in Previous |
|-------|---|-------------------|-------------------|-------------------|------------------|-------------------|-----------------------|
| Lino | Rother District Council | 2020/21 Actual | 2021/22 Budget | 2021/22 Budget | Draft Outturn | Draft Variance | Quarter Variance |
| LIIIE | General Fund Summary | £ (000) | £ (000) | £ (000) | £ (000) | £ (000) | £ (000) |
| 1 | Corporate Core | 2.117 | 2,034 | 1,985 | 1,938 | (47) | (71) |
| 2 | Environmental Services | 507 | 658 | 609 | 451 | (158) | (58) |
| 3 | Strategy and Planning | 1,030 | 1,090 | 1,043 | 1,506 | 463 | (214) |
| 4 | Acquisitions, Transformation and Regeneration | (392) | (297) | (319) | (384) | (65) | (24) |
| 5 | Housing, Community & Neighbourhood Services | 9,539 | 8,739 | 8,680 | 8,116 | (564) | (532) |
| 6 | Resources | 4,256 | 3,350 | 3,288 | 3,580 | 292 | (62) |
| 7 | Total Cost of Services | 17,057 | 15,574 | 15,286 | 15,208 | (78) | (960) |
| 8 | Net Financing Costs | 118 | 1,101 | 1,101 | 281 | (820) | 3 |
| | Salaries turnover | 0 | (288) | 0 | 0 | 0 | 0 |
| 10 | Financial Stability Programme - savings/cost reductions | 0 | (632) | (632) | (196) | 436 | (38) |
| 11 | Net Cost of Services | 17,175 | 15,755 | 15,755 | 15,292 | (462) | (996) |
| | Income | | | | | | |
| 12 | Special Expenses | (687) | (692) | (692) | (692) | 0 | 0 |
| | Net Business Rates & Section 31 Grants | (4,142) | (3,747) | (3,747) | | 2 | 2 |
| | Non-Specific Revenue Grants | (3,194) | (1,653) | (1,653) | (2,436) | (783) | (121) |
| | Council Tax Requirement (Rother only) | (7,019) | (7,097) | (7,097) | (7,097) | 0 | 0 |
| | Other Financing | | | | | | |
| 16 | Collection Fund (Surplus)/Deficit | (849) | 134 | 134 | 120 | (14) | (14) |
| | Total Income | (15,891) | (13,054) | (13,054) | (13,849) | (793) | (132) |
| 18 | Contribution from Reserves/Funding Gap | 1,284 | 2,700 | 2,700 | 1,444 | (1,256) | (1,128) |

Capital Programme 2021/22 Draft Out Turn as at 31 March 2022

| | | 2021/22 Actuals to | 2021/22 Revised | 2021/22 Draft | 2021/22 Draft |
|----------|---|-----------------------|--------------------|------------------|-------------------------|
| | | Month 12 | Budget | Outturn | Variance |
| Line | | £ (000) | £ (000) | £ (000) | £ (000) |
| | Acquisitions, Transformation and Regeneration | | | | |
| 4 | Other Schemes | 447 | 420 | 447 | 40 |
| 1 2 | Community Grants | 117 64 | 130 172 | 117 | 13 108 |
| 3 | Cemetery Entrance Rother Transformation ICT Investment | 233 | 384 | 64 233 | 151 |
| 4 | Corporate Document Image Processing System | 233 15 | 435 | 233 15 | 420 |
| 5 | 1066 Pathways | 68 | 66 | 68 | (2) |
| 6 | Ravenside Roundabout | 0 | 200 | 0 | 200 |
| 7 | Development of Town Hall Bexhill | 303 | 460 | 303 | 157 |
| | Property Investment Strategy | | | | |
| 8 | Office Development NE Bexhill | 0 | 0 | 0 | 0 |
| 9 | Mount View Street Development - Public commercial | 0 | 964 | 0 | 964 |
| 10 | PIS - Beeching Road/Wainwright Road | 4 | 963 | 4 | 959 |
| 11 | PIS - Barnhorn Road | 246 | 3,402 | 246 | 3,156 |
| 12 | PIS - Beeching Road 18-40 (Creative Workspace) | 582 | 582 | 582 | (0) |
| 13 | PIS - 35 Beeching Road | 0 | 0 | 0 | 0 |
| 14 | PIS - 64 Ninfield Road | 19 | 19 | 19 | 0 |
| 15 | PIS - Buckhurst Place | 0 | 0 | 0 | 0 |
| 16 | PIS - Beeching Road/Wainwright Road development | 0 | 15,000 | 0 | 15,000 |
| | Housing Development Schemes | | | | |
| 17 | Community Led Housing Schemes | 0 | 600 | 0 | 600 |
| 18 | Mount View Street Development - Housing | 4,490 | 6,940 | 4,490 | 2,450 |
| 19 | Blackfriars Housing Development - infrastructure only | 2,613 | 10,728 | 2,613 | 8,115 |
| 20 | Rother DC Housing Company Ltd | 105 | 25,000 | 105 | 24,933 |
| 21 | RDC Housing Investment | 0 | 101 | 0 | 101 |
| | Housing and Community Services | | | | |
| 22 | De La Warr Pavilion - Capital Grant | 56 | 54 | 56 | (2) |
| 23 | Sidley Sports and Recreation | 615 | 811 | 615 | 196 |
| 24 | Land Swap re Former High School Site | 0 | 1,085 | 0 | 1,085 |
| 25 | Bexhill Leisure Centre - site development | 0 | 0 | 0 | 0 |
| 26 | Bexhill Leisure Centre - refurbishment | 0 | 140 | 0 | 140 |
| 27 | Disabled Facilities Grant | 1,347 | 1,625 | 1,347 | 278 |
| 28 | New bins | 181 | 125 | 181 | (56) |
| 29 | Bexhill Promenade - Outflow pipe | 9 | 100 | 9 | 91 |
| 30 31 | Bexhill Promenade - Protective Barriers Bexhill Promenade - Shelter 1 | 45 16 | 47 | 45 16 | 2 |
| 32 | Bexhill Promenade Water feature | 0 | 0 | 0 | (<mark>16)</mark> 0 |
| 33 | Fairlight Coastal Protection | 9 | 0 | 9 | (9) |
| 34 | Housing (purchases - temp accommodation) | 938 | 7,281 | 938 | 6,343 |
| | Strategy & Planning | | | | |
| 35 | Payments to Parishes - CIL | 40 | 88 | 40 | 48 |
| | Executive Directors & Corporate Core | | | | |
| 36 | Accommodation Strategy | 0 | 0 | 0 | 0 |
| | Resources | | | | |
| 37 | ICT Infrastructure – Ongoing Upgrade Programme | 2 | 0 | 2 | (2) |
| 38 | ICT Infrastructure Replacement Programme | 111 | 123 | 111 | 12 |
| 37 | Invest To Save initiatives (Financial Stability Programme) | 29 | 750 | 29 | 721 |
| | Total Capital Programme | 12,257 | 78,375 | 12,257 | 66,156 |

| | 2021/22 Actuals to | 2021/22 Revised | 2021/22 Outturn | 2021/22 YTD Variance |
|---|-----------------------|--------------------|--------------------|-------------------------|
| | Month 12 £ (000) | Budget £ (000) | £ (000) | £ (000) |
| Funded By: | | , | , , | , , |
| Capital Receipts | 0 | 1,085 | 0 | 1,085 |
| Grants and contributions | 3,749 | 14,346 | 3,749 | 9,189 |
| CIL | 233 | 88 | 233 | 48 |
| Borrowing | 7,492 | 37,532 | 7,492 | 30,750 |
| Capital Expenditure Charged to Revenue | 678 | 324 | 678 | 151 |
| Borrowing - Alliance Homes (Rother) Ltd | 105 | 25,000 | 105 | 24,933 |
| Total Funding | 12,257 | 78,375 | 12,257 | 66,156 |

Appendix C

Reserves

| | Draft | Original | Revised | 2021/22 | 2021/22 |
|---|----------|----------|----------|----------|----------|
| | 2020/21 | 2021/22 | 2021/22 | Draft | Draft |
| | Actual | Budget | Budget | Outturn | Variance |
| | £ (000) | £ (000) | £ (000) | £ (000) | £ (000) |
| Revenue Reserves and General Fund - Opening Balance | (14,970) | (13,209) | (13,209) | (13,209) | 0 |
| Use of Reserves to Fund Capital Expenditure | 477 | 619 | 619 | 678 | 59 |
| Use of Reserves to Balance Budget incl deficit | 1,284 | 2,700 | 2,700 | 1,444 | (1,257) |
| Balance 31/3/20 | (13,209) | (9,890) | (9,890) | (11,088) | (1,198) |